

## Message Text

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ACTION EA-06

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E.O. 11652: N/A

TAGS: OREP (KENNEDY, EDWARD) CH JA  
SUBJECT: CODEL KENNEDY

1. SENATOR KENNEDY REQUESTS FOLLOWING BE PASSED TO HIS OFFICE: HIROSHIMA SPEECH WILL BE RELEASED HERE EMBARGOED UNTIL 1:30 P.M. JAPAN TIME JANUARY 11, 1978. PLEASE RELEASE IN WASHINGTON, OBSERVING SAME EMBARGO TIME. COPIES SHOULD BE PASSED TO APPROPRIATE CORRESPONDENTS. FOLLOWING IS REVISED TEXT (NO CHANGE NECESSARY IN SHORT PRESS RELEASE AS ORIGINALLY PREPARED).

2. SPEECH OF SENATOR EDWARD M. KENNEDY  
AT HIROSHIMA, HIROSHIMA UNIVERSITY, JAPAN-AMERICA SOCIETY,  
JANUARY 11, 1978. BEGIN REVISED TEXT:

IT IS A GREAT HONOR FOR ME TO SPEAK HERE TODAY, IN HIROSHIMA, A CITY WHICH HAS EXPERIENCED APPALLING DESTRUCTION BUT ALSO MAGNIFICENT RECOVERY.

IT IS IMPOSSIBLE TO VISIT HIROSHIMA WITHOUT FEELING A DEEP OBLIGATION TO AVOID THE HOLOGCAUST WHICH TWICE VISITED JAPAN. IN HIS NOVEL, BLACK  
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RAIN, THE GREAT WRITER MASUJI IBUSE CHARACTERIZED THE NUCLEAR EXPLOSION AS:

"MORE LIKE A JELLYFISH THAN A MUSHROOM--  
WRITHING AND RAGING AS THOUGH IT MIGHT HURL ITSELF ON OUR HEADS AT ANY MOMENT. IT WAS AN ENVOY OF THE DEVIL ITSELF, I DECIDED: WHO ELSE IN THE WHOLE WIDE

UNIVERSE WOULD HAVE PRESUMED TO SUMMON FORTH SUCH A MONSTROSITY?"

THIS CITY STANDS AS MORE THAN A MONUMENT TO MASSIVE DEATH AND DESTRUCTION. IT STANDS AS A LIVING TESTAMENT TO THE NECESSITY FOR PROGRESS TOWARD NUCLEAR DISARMAMENT--FOR PREVENTING THE SPREAD OF NUCLEAR WEAPONS AND FOR PROGRESSIVELY REDUCING THEIR NUMBERS IN THE FEW COUNTRIES THAT HAVE THEM TODAY.

WE MUST ALL REDEDICATE OURSELVES TO FORESTALLING THE DESTRUCTIVE APPLICATION OF NUCLEAR ENERGY-- NOT MERELY FOR REASONS OF STRATEGY BUT FOR REASONS OF HUMANITY. THE NUCLEAR ARMS RACE OF THE PAST 25 YEARS IS A TRAGIC STORY OF CONTINUING FOLLY IN THE FACE OF THE LESSONS OF HISTORY.

TO ITS HISTORIC CREDIT, JAPAN HAS LONG BEEN COMMITTED TO THE OBJECTIVE OF ELIMINATING NUCLEAR WEAPONS FROM THIS EARTH. IT HAS SET A LEADING EXAMPLE THROUGH ITS THREE NON-NUCLEAR PRINCIPLES AND ITS COMMITMENT NEVER AGAIN TO BECOME AN OFFENSIVE MILITARY POWER.

THE WORLD HAS BUT TO LEARN FROM JAPAN'S RE-UNCLASSIFIED

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EMERGENCE AS A POWER THAT EXPRESSES ITS GREATNESS IN ECONOMIC AND POLITICAL RATHER THAN IN MILITARY TERMS. LIKE MANY STATES, JAPAN IS SURROUNDED BY HEAVILY MILITARIZED NEIGHBORS. YET, UNLIKE MOST MAJOR NATIONS, JAPAN HAS ACHIEVED ITS GREATNESS WITHOUT MAINTAINING A LARGE MILITARY ESTABLISHMENT.

TO BE SURE, THIS ACCOMPLISHMENT HAS DEPENDED SUBSTANTIALLY ON CONTINUED INTERNATIONAL STABILITY, ON BOTH THE STRATEGIC AND CONVENTIONAL MILITARY LEVELS. WE ENJOY A STRATEGIC BALANCE BETWEEN THE UNITED STATES AND THE SOVIET UNION. WE ENJOY A REGIONAL BALANCE IN EUROPE AS WELL AS IN THE FAR EAST. THE UNITED STATES IS COMMITTED TO MAINTAINING THIS BALANCE ON WHICH PEACE CONTINUES TO DEPEND. WE PLACE A VERY HIGH VALUE ON THE U.S.-JAPAN SECURITY TREATY WHICH IS THE FOUNDATION OF OUR POLICY IN EAST ASIA.

BUT STABILITY CANNOT BE AN END IN ITSELF. IT MUST BE THE CONTEXT FORMOVING TO REDUCE MILITARY FORCES, NUCLEAR AND CONVENTIONAL. THUS I WELCOME

THE NEGOTIATION OF A SALT II AGREEMENT ARRESTING THE STRATEGIC ARMS RACE, BUT I LOOK FORWARD EVEN MORE TO A SALT III AGREEMENT WHICH WILL REVERSE THIS RACE.

AT LONG LAST, THE U.S., UK AND USSR AND COMPLETING NEGOTIATIONS ON A COMPREHENSIVE BAN ON ALL NUCLEAR TESTING. FOR SEVERAL YEARS, I HAVE SPONSORED A RESOLUTION IN THE SENATE SUPPORTING A COMPREHENSIVE TEST BAN. JAPAN HAS LONG ADVOCATED SUCH A BAN. WE BOTH CAN LOOK WITH SATISFACTION TO THE COMPLETION OF THE PROCESS THAT BEGAN WITH THE LIMITED NUCLEAR TEST BAN UNDER PRESIDENT KENNEDY.

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I RECOGNIZE THAT, AT ITS OUTSET, A COMPREHENSIVE TEST BAN MAY NOT ATTRACT THE SUPPORT OF ALL THE NUCLEAR WEAPON STATES. EVEN SO, IT WILL BE AN IMPORTANT STEP FORWARD, ONE WHICH I BELIEVE MOST NATIONS WILL ACCEPT IMMEDIATELY AND WHICH I HOPE ALL NATIONS WILL ACCEPT EVENTUALLY. FOR THOSE WHO WILL NOT ACCEPT THE COMPREHENSIVE BAN IMMEDIATELY, I HOPE THAT THEY WILL ADHERE TO THE LIMITED TEST BAN TREATY, OR AT LEAST DECIDE UNILATERALLY TO ABANDON ALL NUCLEAR EXPLOSIONS IN THE ATMOSPHERE.

NEVER AGAIN SHOULD BLACK RAIN FALL.

UNFORTUNATELY, NEITHER LIMITING STRATEGIC ARMS

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NOR BANNING NUCLEAR TESTS WILL GUARANTEE THAT WE CAN  
REDUCE RATHER THAN INCREASE THE NUMBER OF NUCLEAR  
WEAPONS IN THE WORLD. MUCH MORE IS NEEDED TO PE-  
VENT THE SPREAD OF NUCLEAR WEAPONS AND NUCLEAR  
EXPLOSIVE CAPABILITIES.

WE WERE SHARPLY REMINDED OF THIS FACT WITH THE  
DETONATION OF A NUCLEAR DEVICE BY INDIA IN 1974.  
THIS EXPLOSION DRAMATIZED THE DANGER THAT NUCLEAR  
ENERGY DEVELOPED FOR PEACEFUL PURPOSES COULD BE  
\$8;3453\$--UNLESS IT IS PROPERLY CONTROLLED--TO  
CONSTRUCT NUCLEAR EXPLOSIVES.

AT THE SAME TIME, INTERNATIONAL DEMAND FOR  
NUCLEAR POWER HAS INCREASED GEOMETRICALLY WITH THE  
QUADRUPILING OF OIL PRICES SINCE THE 1973 OPEC  
EMBARGO. AS NUCLEAR FACILITIES SPREAD WORLDWIDE,  
THE POTENTIAL FOR NUCLEAR CATASTROPHE ALSO INCREASES.  
WE ARE ALL AWARE OF HOW THESE PLANTS CAN ENDANGER  
THE ENVIRONMENT, BECOME TARGETS FOR TERRORISTS, AND  
TEMPT A GOVERNMENT TO MANUFACTURE NUCLEAR WEAPONS.

THIS AUDIENCE, IN THIS PLACE, UNDERSTANDS WELL  
THE DANGERS OF NUCLEAR PROLIFERATION.

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BOTH OF OUR COUNTRIES DEPEND TOO MUCH ON OIL  
IMPORTS FROM OPEC COUNTRIES. BUT JAPAN'S DEPENDENCE  
ON OUTSIDE ENERGY SOURCES IS GREATER THAN ANY OTHER  
INDUSTRIALIZED COUNTRY. IF 22 PCT OF AMERICAN ENERGY  
NEEDS ARE PRESENTLY MET BY IMPORTED OIL, 73 PCT OF  
JAPANESE NEEDS DEPEND ON IMPORTED OIL. SO I AM  
ESPECIALLY CONSCIOUS OF JAPAN'S NEED FOR ENERGY  
SECURITY.

IT IS IN OUR STRONG NATIONAL INTEREST TO REDUCE  
THIS UNACCEPTABLE DEPENDENCE ON OUTSIDE ENERGY  
SOURCES, AS WELL AS TO REDUCE OUR OVERALL ENERGY  
CONSUMPTION. WE IN THE UNITED STATES HAVE A  
SPECIAL OBLIGATION AS THE WORLD'S MOST CONSPICUOUS  
AND WASTEFUL CONSUMERS OF FOSSIL FUELS.

IT IS CLEAR, MOREOVER, THAT ADVANCED ENERGY

SOURCES--SUCH AS SOLAR, GEOTHERMAL, WIND AND BIO-CONVERSION--WILL NOT PROVIDE ADEQUATE ENERGY SECURITY FOR THE REMAINDER OF THIS CENTURY. BY THE YEAR 2000, EVEN THE MOST OPTIMISTIC ESTIMATES ARE THAT THESE SOURCES WILL PROVIDE ONLY MARGINAL AMOUNTS OF ENERGY.

WE SHOULD DO OUR OUTMOST TO DEVELOP THESE ALTERNATIVE SOURCES. I WELCOME THE BILATERAL EFFORTS UNDERWAY BETWEEN JAPANESE GOVERNMENT AGENCIES AND THE AMERICAN DEPARTMENT OF ENERGY, AND THE MULTILATERAL EFFORTS IN THE CONTEXT OF THE INTERNATIONAL ENERGY AGENCY AND THE NEW INTERNATIONAL NUCLEAR FUEL CYCLE EVALUATION PROGRAM. I BELIEVE THEY SHOULD BE EXPANDED AS RAPIDLY AS POSSIBLE, WITH MORE RESOURCES DEVOTED TO THIS TASK.

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BUT THE INELUCTABLE REALITY REMAINS: OVER THE NEXT FEW DECADES WE HAVE NO ACCEPTABLE ALTERNATIVE TO INCREASED RELIANCE ON NUCLEAR ENERGY. WITH THE BENEFITS THAT NUCLEAR ENERGY IMPLIES COME THE DANGERS OF NUCLEAR PROLIFERATION AND ENVIRONMENTAL DAMAGE THAT IT ENTAILS. WE ARE THUS CONFRONTED POTENTIALLY WITH A TERRIBLE DILEMMA BETWEEN DIMINISHED ENERGY SECURITY AND INCREASED NUCLEAR INSECURITY.

FORTUNATELY, IT IS POSSIBLE TO DISCERN A REASONABLE WAY OUT OF THIS DILEMMA, WHICH RESPONDS TO OUR ESSENTIAL ENERGY NEEDS AS WELL AS TO THE IMPERATIVE TO AVOID NUCLEAR CATASTROPHE. TO SUCCEED, THIS WAY OUT MUST COMBINE BOTH TECHNICAL AND POLITICAL CONSTRAINTS AGAINST NUCLEAR PROLIFERATION.

HISTORICALLY, THE MOST IMPORTANT CONSTRAINTS HAVE BEEN THE NUCLEAR NON-PROLIFERATION TREATY (NPT) AND THE NUCLEAR SAFEGUARDS SYSTEM ADMINISTERED BY THE INTERNATIONAL ATOMIC ENERGY AGENCY (IAEA), WE ARE BOTH MEMBERS OF THE IAEA AND PARTIES TO THE NPT. COMPREHENSIVE AND EFFECTIVE SAFEGUARDS ARE INDISPENSABLE TO PUBLIC CONFIDENCE IN AND SUPPORT FOR PEACEFUL NUCLEAR POWER--AND HIGHLY SO. WE MUST STRIVE FOR MAXIMUM SUPPORT FOR INTERNATIONAL SAFEGUARDS AND UNIVERSAL ADHERENCE TO THE NPT--WHICH COMBINES POLITICAL COMMITMENTS NOT TO ACQUIRE OR TRANSFER NUCLEAR EXPLOSIVES WITH ACCEPTANCE OF IAEA SAFEGUARDS OVER ALL CIVIL NUCLEAR FACILITIES IN STATES PARTY TO THE TREATY.

WHILE IMPORTANT, THESE CONSTRAINTS ARE NOT SUFFICIENT. IT WOULD BE AN EXTREMELY SERIOUS ACT, BUT A SUFFICIENTLY DETERMINED OR DESPERATE GOVERNMENT COULD WITHDRAW FROM THE TREATY AND USE ITS UNCLASSIFIED

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NUCLEAR MATERIALS FOR WEAPONS PURPOSES. SUBNATIONAL GROUPS COULD SEIZE NUCLEAR EXPLOSIVE MATERIALS WITH THE SAME PURPOSE IN MIND.

THESE RISKS FORCE ALL RESPONSIBLE PEOPLE TO FOCUS ON THE NATURE OF THE NUCLEAR FACILITIES AND NUCLEAR MATERIALS THEMSELVES. TO DATE, JAPAN AND THE UNITED STATES HAVE RELIED ON CONVENTIONAL NUCLEAR POWER REACTORS USING LOW ENRICHED URANIUM FUEL. NEITHER THE FUEL NOR THE PRODUCT OF THE REACTORS CAN BE USED DIRECTLY TO MAKE NUCLEAR BOMBS.

HOWEVER, HIGHLY ENRICHED URANIUM AND PLUTONIUM CAN BE USED DIRECTLY TO MAKE NUCLEAR BOMBS. THEY CAN ALSO BE USED AS FUEL FOR NUCLEAR REACTORS, INCLUDING THE SO-CALLED BREEDER REACTOR WHICH CAN RE-GENERATE THE FUEL IT USES. THERE ARE NO SAFEGUARDS PRESENTLY AVAILABLE WHICH CAN DETECT DIVERSION OF THESE SENSITIVE

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MATERIALS FOR NUCLEAR WEAPONS PURPOSES IN SUFFICIENT TIME FOR EFFECTIVE COUNTER-ACTION BY THE INTER-

NATIONAL COMMUNITY.

THIS IS WHY BOTH JAPAN AND THE UNITED STATES OPPOSE THE EXPORT OF SENSITIVE NUCLEAR FACILITIES, IN CONTRAST TO THE EXPORT OF CONVENTIONAL NUCLEAR REACTORS AND FUEL. THIS IS WHY WE HAVE BOTH DEFERRED COMMERCIAL REPROCESSING TO PRODUCE PLUTONIUM--AND UNDERTAKEN TO EVALUATE FUEL CYCLE ALTERNATIVES THAT CAN OFFER INCREASED RESISTANCE TO NUCLEARR PROLIFERATION. THIS IS ALSO WHY WE HAVE BOTH PARTICIPATED IN THE NUCLEAR SUPPLIERS' GROUP IN LONDON--TO STRENGTHEN NUCLEAR SAFEGUARDS AND CONTROLS AND REMOVE THEM FROM COMMERCIAL COMPETITION. AND THIS UNDERSCORES WHY WE HAVE BOTH ENGAGED IN THE INTERNATIONAL NUCLEAR FUEL CYCLE EVALUATION--TO MAKE THE NEXT GENERATION OF NUCLEAR TECHNOLOGY AT LEAST AS SAFE AS THE EXISTING GENERATION.

IT IS CLEAR, THEN, THAT NEITHER OF OUR COUNTRIES SUPPORTS THE SPREAD OF NUCLEAR WEAPONS MATERIALS OR THE SENSITIVE PLANTS WHICH PRODUCE THEM. BOTH OF OUR COUNTRIES SUPPORT STRONG NUCLEAR CONTROLS IN THE CONTEXT OF THE IAEA AND THE NPT. I WELCOME THIS, AND UNCLASSIFIED

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I BELIEVE THAT OUR COOPERATION IN THE NON-PROLIFERATION FIELD WILL BE OF GREAT SIGNIFICANCE BOTH GLOBALLY AND IN EAST ASIA.

STILL FACING JAPAN AND THE UNITED STATES IS AN EXTREMELY SERIOUS ISSUE: THE DIRECTOR OF OUR DOMESTIC NUCLEAR ENERGY POLICIES. IF WE DECIDE TO USE SENSITIVE NUCLEAR MATERIALS, PARTICULARLY PLUTONIUM, FOR COMMERCIAL PURPOSES, THEN I FEAR THAT OTHER COUNTRIES WILL FOLLOW SUIT. THE RESULTING DAMAGE TO OUR NON-PROLIFERATION EFFORTS COULD BE GREAT, EVEN IRREPARABLE.

LAST JULY SEVERAL OF MY SENATE COLLEAGUES AND I OPPOSED THE OPERATION OF AN AMERICAN REPROCESSING PLANT IN BARNWELL, SOUTH CAROLINA, TO PRODUCE PLUTONIUM. THE ADMINISTRATION HAS DECIDED TO EXCLUDE PRODUCING PLUTONIUM AT BARNWELL, USING IT INSTEAD TO DEVELOP MORE PROLIFERATION-PROOF TECHNOLOGIES. PLUTONIUM IS NOT ONLY HIGHLY EXPLOSIVE BUT IS ALSO ONE OF THE MOST TOXIC MATERIALS KNOWN TO MAN. I AM PERSUADED THAT THERE IS AMPLE URANIUM FOR EXISTING AND PROJECTED NUCLEAR POWER REACTORS INTO THE NEXT CENTURY. WE SHOULD MAKE CONCERTED EFFORTS TO IDENTIFY AND EXPLOIT URANIUM RESOURCES AROUND THE

WORLD. WE ALWAYS HAVE THE POSSIBILITY OF PRODUCING THE PLUTONIUM AT A LATER TIME--IF IT IS SAFE TO DO SO AND IF URANIUM BECOMES UNECONOMIC AS A FUEL.

MOST IMPORTANTLY, MY COLLEAGUES AND I FEEL THAT COMMERCIAL PRODUCTION OF PLUTONIUM WOULD BE AN EXTREMELY BAD EXAMPLE TO SET. TAIWAN AND SOUTH KOREA HAVE DECIDED NOT TO PRODUCE OR USE PLUTONIUM.  
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THEY DESERVE CREDIT FOR AGREEING NOT TO DO SO.

WE ARE HOPEFUL THAT OTHER COUNTRIES WILL ABSTAIN FROM DEVELOPING A PLUTONIUM ECONOMY AS WELL, AS LONG AS WE LACK ADEQUATE PROTECTION AGAINST DIVERSION OR WITHDRAWAL FROM SAFEGUARDS. FOR THEM TO ACQUIRE PLUTONIUM OR THE CAPABILITY TO PRODUCE IT IS FOR THEM TO BE ONE CRITICAL STEP CLOSER TO A NUCLEAR WEAPONS CAPABILITY.

NONE OF THIS IS TO DENY THE POSSIBILITY OF USING PLUTONIUM IN NUCLEAR BREEDER REACTORS IF AND WHEN WE DO DEVELOP ADEQUATE PROTECTION. DURING THE CURRENT FISCAL YEAR, THE CARTER ADMINISTRATION IS SPENDING UP TO \$483 MILLION ON BREEDER RESEARCH AND DEVELOPMENT, WITH SPECIAL ATTENTION TO NEW SAFEGUARDS APPROACHES. I SUPPORT THIS EXPENDITURE AS MUCH AS I DO THE DECISIONS BY PRESIDENTS FORD AND CARTER TO DEFER THE COMMERCIALIZATION OF REPROCESSING AND PLUTONIUM USE IN THE UNITED STATES.

OF COURSE THE TOKAI REPROCESSING FACILITY PRESENTS A SIMILAR PROBLEM FOR JAPAN AS WELL AS FOR MY COUNTRY. TOKAI WOULD PRODUCE PLUTONIUM FROM URANIUM SUPPLIED BY THE UNITED STATES. I WELCOME THE INTERIM AGREEMENT WE BOTH REACHED LAST SEPTEMBER ON TOKAI, WHICH PROTECTED JAPAN'S LONG TERM NUCLEAR ENERGY PROGRAMS AT THE SAME TIME AS IT RECOGNIZED THE "SERIOUS PROLIFERATION DANGER" OF PLUTONIUM AND THE NEED TO AVOID ITS PREMATURE COMMERCIALIZATION.

THIS AGREEMENT NOW MAKES IT POSSIBLE FOR US TO INVESTIGATE OBJECTIVELY, OVER THE NEXT TWO YEARS, THE CRUCIAL ISSUES OF URANIUM AVAILABILITY AND THE CONTROL OF THE NEXT GENERATION OF NUCLEAR TECHNOLOGY. WE MUST USE THIS TIME WISELY, TO DEVELOP NEW APPROACHES  
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TO NUCLEAR ENERGY WHILE REDUCING THE NUCLEAR HAZARDS WHICH HAVE DOGGED US FOR THE PAST THREE DECADES.

MANY OF THE SOLUTIONS CAN AND SHOULD BE DEVELOPED IN THE CONTEXT OF THE INTERNATIONAL NUCLEAR FUEL CYCLE EVALUATION, WITH THE PARTICIPATION OF BOTH NUCLEAR SUPPLIERS AND NUCLEAR CONSUMERS. I STRONGLY BELIEVE THAT THE UNITED STATES AND JAPAN SHOULD TAKE THE LEAD IN ACHIEVING THESE SOLUTIONS AND IN PREVENINTING THE SUPPLIER/CONSUMER DIVISIONS WHICH HAVE BEDEVILLED INTERNATIONAL ECONOMIC, INCLUDING ENERGY, NEGOTIATIONS IN OTHER AREAS. THE KEY FACTORS WILL BE THE EXAMPLE WE OURSELVES SET AND OUR READINESS TO ADOPT A NON-DISCRIMINATORY APPROACH TO THE PEACEFUL USES OF NUCLEAR ENERGY. IN SHORT, IF WE COMMERCIALIZE

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PLUTONIUM, IT WOULD BE HYPOCRITICAL TO ASK OTHERS NOT TO.

PERHAPS THE MOST PROMISING SOLUTIONS WILL BE IN THE FIELDS OF NUCLEAR FUEL SUPPLY AND NUCLEAR WASTE MANAGEMENT. IF THESE ARE ADDESSED SUCCESSFULLY, PRESSURES FOR REPROCESSING AND PLUTONIUM USE CAN BE SHARPLY REDUCED.

I SEE GREAT MERIT IN PROPOSALS FOR AN INTER-NATIONAL NUCLEAR FUEL BANK. SUCH A BANK WOULD ENABLE THE INTERNATIONAL COMMUNITY TO "POOL" URANIUM FUEL,

ASSURING AMPLE, RELIABLE AND ECONOMIC SUPPLY IN RETURN FOR EFFECTIVE SAFEGUARDS AND CONTROLS. I PROPOSE THAT OUR TWO COUNTRIES CONSIDER TOGETHER ESTABLISHMENT OF LONG-TERM FUEL RESERVES, POSSIBLY THROUGH JOINT INVESTMENT IN URANIUM ENRICHMENT FACILITIES WHICH WOULD CONTRIBUTE TO SUCH RESERVES. THE OBJECTIVE WOULD BE TO ASSURE AN ATTRACTIVE AND STABLE INTERNATIONAL MARKET FOR NUCLEAR FUELS, BASED ON EFFECTIVE INTERNATIONAL SAFEGUARDS AND CONTROLS.

8 ALSO BELIEVE IT IS CRUCIAL TO DEVELOP SAFE AND AMPLE INTERNATIONAL FACILITIES FOR STORING SPENT NUCLEAR FUEL, WHICH CAN BE RETRIEVED IF AND WHEN PLUTONIUM CAN UNCLASSIFIED

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BE SAFELY PRODUCED AND USED. NOT ONLY COULD SUCH FACILITIES ELIMINATE THE FREQUENT ARGUMENT THAT INADEQUATE STORAGE CAPACITY FORECES REPROCESSING, EVEN IF THE RESULTING PLUTONIUM IS RECOGNIZED TO BE UNSAFE, THEY WOULD ALSO PROVE TO BE LESS COSTLY AND DANGEROUS UNDER EXISTING CONDITIONS. I PROPOSE THAT THE UNITED STATES AND JAPAN ESTABLISH A SPENT FUEL STORAGE CENTER, POSSIBLY ON TERRITORY OWNED BY THE U.S. GOVERNMENT IN THE PACIFIC. THIS CENTER WOULD REDUCE PRESSURES ON JAPANESE STORAGE FACILITIES AND WOULD BE OPEN ALSO TO OTHER NUCLEAR CONSUMERS ON THE SAME NON-PROLIFERATION TERMS AS THE URANIUM FUEL RESERVES.

I SEE GREAT HOPE FOR BOLD, IMAGINATIVE, INTENSIVE COOPERATION BETWEEN OUR TWO COUNTRIES--COOPERATION WHICH WILL MEET OUR ENERGY NEEDS WHILE REDUCING THE DANGERS OF NUCLEAR PROLIFERATION. THIS COOPERATION WOULD BEFIT THE INCREASINGLY CLOSE AND VARIED RELATIONSHIP BETWEEN OUR DEMOCRATIC, INDUSTRIALIZED SOCIETIES. IT WOULD TAKE PLACE IN THE MULTILATERAL SUPPLIER-CONSUMER CONTEXT OF THE INTERNATIONAL NUCLEAR FUEL CYCLE EVALUATION. THIS COOPERATION WOULD ACCORD WITH THE PROFOUND NON-NUCLEAR TRADITION OF JAPAN, WITH JAPAN'S LEADING ROLE IN THE FIELD OF NUCLEAR DISARMAMENT.

WE ARE NOW AT A CRUCIAL STAGE, ALMOST AS CRUCIAL AS THE COLD DAWN OF THE NUCLEAR ERA. WE HAVE LEARNED HOW TO CONTROL--EFFECTIVELY AND SAFELY--THE FIRST GENERATION OF NUCLEAR REACTORS AND NUCLEAR FUEL. DESPITE SOME FOLLIES IN THE ATOMS FOR PEACE PERIOD, WE SUCCESSFULLY ESTABLISHED AN UNPRECEDENTED INTERNATIONAL SAFEGUARDS SYSTEM INTEGRALLY TIED TO THE UNCLASSIFIED

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IAEA AND EVENTUALLY THE NON-PROLIFERATION TREATY, INTERNATIONAL CONSENSUS ON NON-PROLIFERATION MUST BE REINFORCED BY ELIMINATION OF NUCLEAR TESTS, REDUCTION OF NUCLEAR ARMAMENTS AND A GENERAL DEVALUATION OF THE ROLE OF NUCLEAR WEAPONS IN WORLD POLITICS.

WE ARE NOW CONFRONTED WITH THE SPREAD OF NUCLEAR TECHNOLOGY TO OTHER, LESS STABLE REGIONS OF THE WORLD. NUCLEAR CONTROLS MUST BECOME EVEN MORE EFFECTIVE, AND MUST REMAIN AS NON-DISCRIMINATORY AS POSSIBLE IN THE PEACEFUL NUCLEAR FIELD.

WE ARE CONFRONTED AS WELL WITH INCREASED PRESSURES TO MOVE TO A SECOND, SELF-SUSTAINING GENERATION OF NUCLEAR TECHNOLOGY IN WHICH THE CENTERPIECE IS THE BREEDER REACTOR. WE MUST NOT ENTER IT PREMATURELY. WE MUST RECOGNIZE OUR OBLIGATION TO PROTECT OUR SOCIETIES AT LEAST AS WELL FROM THE DANGERS OF THIS SECOND GENERATION AS FROM THE FIRST. AT THE SAME TIME, WE CAN AND SHOULD INCREASE OUR ENERGY SECURITY THROUGH ASSURED SUPPLY OF NON-SENSITIVE NUCLEAR REACTORS AND FUEL UNDER EFFECTIVE SAFEGUARDS, AND THROUGH ACTIVE BREEDER RESEARCH AND DEVELOPMENT.

AT THE CONCLUSION OF "BLACK RAIN," SHIGEMATSU PROPHESIED THAT "IF A RAINBOW APPEARS OVER THOSE HILLS NOW, A MIRACLE WILL HAPPEN. LET A RAINBOW APPEAR--NOT A WHITE ONE, BUT ONE OF MANY HUES--AND YASUKO WILL BE CURED." HE KNEW THE MIRACLE WOULD NEVER COME TRUE, BUT HE KEPT HIS EYES ON THE NEARBY HILLS.

LET US KEEP OUR EYES ON THE NEARBY HILLS AND WORK INCREASINGLY TOWARD RIDDING HIS EACH OF THE SCOURGE OF NUCLEAR WEAPONS. THAT MIRACLE MAY NEVER

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HAPPEN. BUT WE WILL HAVE JUSTIFIED ALL THE PAIN-STAKING EFFORT IF WE MAKE OUR LIVES--AND THOSE OF GENERATIONS TO COME--EVEN SLIGHTLY MORE SECURE.

END REVISED TEXT.  
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**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** CODEL KENNEDY  
**TAGS:** OREP, US, JA, CH, (KENNEDY, EDWARD M)  
**To:** STATE  
**Type:** TE  
**vdkgvkey:** odbc://SAS/SAS.dbo.SAS\_Docs/c09aeae4-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Sheryl P. Walter  
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